

Special Meeting Agenda

To be held at McKinlay Shire Council, Boardroom
29 Burke Street, Julia Creek, Queensland 4823

Friday 24th April 2026, 2:30pm

Notice is hereby given that a Special Meeting will be held at the Council Chambers,
Civic Centre, Julia Creek on 24 April 2026 at 2:30pm.

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5. CLOSE

1. OPENING BUSINESS

All Councillors having signed the Attendance Book, the Mayor declared the meeting open.

2. ATTENDANCE

Mayor: Cr. J Fegan

Members: Cr. S Royes, Cr. L Spreadborough, Cr. J Lynch and Cr. F Malone

Staff:

Chief Executive Officer, Mr. Trevor Williams

Director Corporate & Community Services, Ms. Tenneil Cody

Acting Director of Environment and Regulatory Services, Mr Adam Sadler

Executive Administration Officer, Miss Mollie Buxton

Other people in attendance:

Apologies:

3. DECLARATION OF CONFLICT OF INTEREST

4. ITEMS FOR DISCUSSION



4.1 Subject: MSC – Emergent Works – Immediate Reconstruction Works
Attachments: Evaluation Panel Recommendation Report
Author: Acting / Director Engineering and Regulatory Services
Date: 24 April 2026

Executive Summary:

The purpose of this report is for Council to increase the approved value of the engagement of Stabilised Pavement of Australia Pty Ltd who are a Prequalified Supplier under the Register of Prequalified Supplier Road Construction and Maintenance. The engagement is to undertake Emergency Works on roads within the McKinlay Shire.

These works are being delivered following significant rainfall and flooding impacts across the region, with funding provided under disaster recovery arrangements by the Queensland Reconstruction Authority

This report further seeks Council approval to delegate authority to the Chief Executive Officer to enter into Emergency Works Contracts with Stabilised Pavement of Australia Pty Ltd up to a value of \$850,000 (excluding GST) to enable the timely delivery of priority emergent works to critical transport infrastructure supporting regional networks. This is an increase of the previous Resolution No. 166/2526 that had a limit from the previously approved \$425,000 (excluding GST).

Recommendation:

That Council resolves to:

- a) Authorise the Chief Executive Officer to engage Stabilised Pavement of Australia Pty Ltd, a Prequalified Supplier under the Register of Prequalified Supplier Road Construction and Maintenance, for 2026 Emergency Works within McKinlay Shire and,*
 - b) negotiate and vary the engagement to encompass any scope changes, to a maximum value of \$850,000 (excluding GST), and;*
 - c) In accordance with the Local Government Act 2009, Council delegate authority to the Chief Executive Officer to enter into a contract, negotiate, finalise and execute any and all matters associated with or in relation to the contract subject to Council's existing procurement policies and practices and;*
 - d) Report back to Council on the scope of work and value of each contract.*
-

Background:

McKinlay Shire experienced significant and sustained rainfall from 24 December 2025 through to early March 2026, resulting in multiple periods of isolation due to flooding and widespread impacts across the local and regional transport network. As a result of the event, an estimated \$2M worth of emergency work is required. In 2025 the value of emergency work for a smaller event was approximately \$1M.

Emergent works are defined as temporary and urgent repairs undertaken immediately following a disaster event to restore essential public assets to a safe and operational standard. The current scope of works includes sealed pavement and edge repairs, in-situ stabilisation treatments, and bituminous sealing activities to reinstate network functionality and safety.



Delivery of these works is proposed through engagement of contractors from the Register of Prequalified Suppliers for Road Construction and Maintenance (T2526002).

Three (3) suppliers capable of undertaking the stabilizing and sealing works were asked to supply a quotation. The three suppliers were:

- Stabilised Pavement of Australia Pty Ltd;
- Koppen Construction; and
- Yesberg Earthmoving Unit Trust.

An Evaluation Panel assessed the quotations and determined that the best value for money quotation was supplied by Stabilised Pavement of Australia Pty Ltd. Specific engagement of Stabilised Pavement of Australia Pty Ltd is proposed to include the following:

- Stabilised Pavement of Australia Pty Ltd has extensive experience across the sealed shire roads. Emergency works on the sealed network are anticipated to cost approximately \$650k (excluding GST).
- With the current fuel crisis, all contractors will be able to claim rise and fall for fuel. An allowance of 15% is allocated for this issue above the rates tendered. A fuel contingency allowance of \$100k (excluding GST) is considered suitable.
- It has been reported that bitumen prices have increased by approximately 50%. An additional bitumen contingency allowance of \$100k (excluding GST) is considered suitable.

Consequently, the anticipated maximum value is \$850,000 (excluding GST).

This report requests authority to be given to the Chief Executive Officer to engage Stabilised Pavement of Australia Pty Ltd under the Register of Prequalified Supplier Road Construction and Maintenance for these works and negotiate and vary the engagement to encompass any scope changes, to a maximum value of \$850,000 (excluding GST).

Stabilised Pavement of Australia Pty Ltd are already engaged by council for other emergent works packages - Resolution No. 166/2526 for a maximum value of \$425,000 (excluding GST). The Panel has confirmed that they have the capability & capacity to undertake these works.

Further, this report requests that in accordance with the Local Government Act 2009, Council delegate authority to the Chief Executive Officer to enter into a contract, negotiate, finalise and execute any and all matters associated with or in relation to the contract subject to Council's existing procurement policies and practices.

Legal Implications:

Nil

Policy Implications:

Nil, engagement under established Register of Preferred Supplier for Road Construction and Maintenance

Financial and Resource Implications:

As provided in the report

InfoXpert Document ID: 137212



EVALUATION PANEL RECOMMENDATION REPORT

MSC – Emergent Works – Immediate Reconstruction Works

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1. RECOMMENDATION

1.1 That Council:

- (a) accepts the recommendation of the evaluation panel;
- (b) resolves to award the works to Stabilised Pavement of Australia Pty Ltd; and
- (c) delegates authority to the Chief Executive Officer to negotiate, finalise and enter into a contract with Stabilised Pavement of Australia Pty Ltd.

2. OVERVIEW OF PROCUREMENT PROCESS

2.1 Quotations were sought from prequalified suppliers from the current Register of Prequalified Suppliers of Road Construction and Maintenance.

2.2 Council appointed an evaluation panel to consider the Responses comprising:

Name of evaluation panel member	Role
Lui Gottani	Panel Chair
Marissa Wise	Panel Member

3. RESPONSES RECEIVED

3.1 Responses were received from the Respondents identified in clause 3.2.

3.2 Quotations were received from the following entities:

- (a) Yesberg Earthmoving;
- (b) Koppens Bitumen; and
- (c) Stabilised Pavement of Australia Pty Ltd.

4. EVALUATION

4.1 In selecting the successful Respondent, the Evaluation Panel had regard to the sound contracting principles described in section 104 of the *Local Government Act 2009* (Qld) as follows:

Principle	How regard was had to it
Value for money	Council conducted an open tender process to establish a Register of Prequalified Supplier. A tender was then let to all those registered. The assessment included both price and non-price criteria.
Open and effective competition	Council conducted a tender process through the Register of Prequalified Suppliers and did not include terms which would restrict competition.
The development of competitive local business and industry	Council assessed the contribution of the Respondent to the development of competitive local business and industry as an evaluation criteria
Environmental protection	Council assessed the Respondent's environmental management systems as part of an evaluation criteria
Ethical behaviour and fair dealing	Council conducted the process consistently with the principles of probity

4.2 Each Response was assessed against the following assessment criteria.

Evaluation Criteria
• Price 100%

4.3 The three tenderers priced the impact of the global fuel crisis differently and the panel employed the process of Tender Normalisation. Tender Normalisation is the act of adjusting inconsistent quotes into a standard, structured format to surface hidden costs or scope deviations. This is further detailed below.

4.4 Yesberg Earthmoving

- (a) Price is \$756,840 (excluding GST) and includes:
 - (A) Mobilisation of \$45,000;
 - (B) Tender condition states: 'Our pricing has been based on a diesel rate of \$3.30/L. Should fuel prices significantly increase or decrease prior to the works, rates may be reviewed accordingly.' The Evaluation Panel concluded that the tender condition is acceptable.
- (b) Tender Normalisation: The mean average of the Terminal Gate Price (TGP) for Diesel (Brisbane) as published by the Australian Institute of Petroleum for 1 – 10 April 2026 is 306.5c. The Yesberg pricing is higher than the current average and will not be adjusted in this process.
- (c) Yesberg tender is accepted at a tender value of \$756,840 (excluding GST).

4.5 Koppens Bitumen

- (a) Price is \$728,896.64 (excluding GST) and includes:
 - (A) Mobilisation of \$45,120 (based on work been undertaken consecutive to existing works in the area);
 - (B) Based on a diesel price of \$2.80/litre.
 - (ii) The condition to apply a local mobilisation for \$45,120 is accepted by Council. The tender states other conditions that are not acceptable. Koppens have entered into a contract with the Council for the undertaking of Emergency Works and those conditions will apply.
- (b) Tender Normalisation: The Koppens pricing is \$2.80. In order to fairly evaluate this offer to that of Yesberg the rise of fuel from \$2.80 to \$3.30 according to the rise and fall calculation provided by Ochre Legal. Based on the Koppen tender price this would be an increase of \$13,016.01 to a total Tender Normalised value of \$741,912.66.
- (c) Koppens tender is accepted at a Tender Normalised value of \$741,912.66 (excluding GST).

4.6 Stabilised Pavement of Australia (SPA)

- (a) Price is \$646,158.03 (excluding GST) this:
 - (A) Includes Mobilisation \$53,086.12

(B) Includes fuel normalised to February 2026 pricing. SPA has nominated a Fuel and materials levy of 7.06% amounting to \$45,618.76. They also indicate further rises as the market rises. Tender condition states:

- 'A fuel levy is applied separately to allow for rise and fall.'
- 'All rates, excluding product, a fuel levy of 6.4% applies; this rate will be reviewed and adjusted bi-weekly.'
- 'For all cementitious products, a 10.5% increase needs to be applied; this percentage will be adjusted monthly based on supplier increases/decreases.'
- 'For all quarry products, a 10.0% increase needs to be applied; this percentage will be adjusted monthly based on supplier increases/decreases.'
- 'Bitumen will be based on rise and fall, and a base price for February 2026 was applied to this quote. Please note that as of the 1st of April, the rate will increase by \$530.00/Tonne'

(b) Tender Normalisation. SAP quoted that the offer is based on fuel normalised to February 2026 pricing. The mean average of the Terminal Gate Price (TGP) for Diesel (Brisbane) as published by the Australian Institute of Petroleum for 2 – 27 February 2026 is 163.1. In order to fairly evaluate this offer it is necessary to calculate the rise of fuel from \$1.631 to \$3.30 according to the rise and fall calculation provided by Ochre Legal. Based on the SPA tender price this would be an increase of \$66,101.97 to a total Tender Normalised value of \$712,259.97.

(c) SPA tender is accepted at a Tender Normalised value of \$712,259.97 (excluding GST).

4.7 The final consensus outcome of the evaluation process was based on the Tender Normalisation

Rank	Respondent	Tender (without rise and fall)	Tender Normalisation to \$3.30/L
1	Stabilised Pavement of Australia	\$646,158.03	\$712,259.97
2	Koppens Constructions Pty Ltd	\$728,896.64	\$741,912.66
3	Yesberg Earthmoving Unit Trust	\$756,840.00	\$756,840.00

5. RECOMMENDED RESPONSE

5.1 The evaluation panel recommends that Council award the contract to Stabilised Pavement of Australia.

6. OTHER ISSUES

6.1 No other issues arose.

7. EVALUATION PANEL

Name: Lui Gottani, Works Manager

Signature:

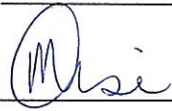


Date:

16/4/2026.

Name: Marissa Wise, Project Delivery Managers Pty Ltd, independent member

Signature:



Date:

16.4.2026.



Special Meeting of Council Friday 24th April 2026

05. CLOSE